



THE CONCEPT OF PUBLIC SECURITY NATIONAL AND FOREIGN ANALYSIS

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Article history:	Abstract:
Received: October 6 th 2022 Accepted: November 6 th 2022 Published: December 12 th 2022	This article aims to further clarify the concept of public security. A thorough study of most of the national literature related to public security revealed that there is no single approach to the concept of "public security". In the main legal document in public security activities, namely Decree No. PF-27, adopted on November 29, 2021, "On approval of the concept of public security of the Republic of Uzbekistan and measures for its implementation", it is stated that "Public security - illegal aggression of society, social and ethnic conflicts, it is a state of protection from emergency situations and other threats, which serves the sustainable development of society and ensures the realization of human rights, freedoms and legitimate interests. However, if we analyze the Western experience, we can see that there is a slight difference from the above concept in the disclosure of the essence of public security. In this regard, in this article, during the study of national and foreign literature, the ideas related to the concept of public security will be more clearly analyzed.
Keywords: public security, ensuring public security, entities providing public security, public order, The Concept of Public Security, public protection, national interests	

INTRODUCTION

After the Republic of Uzbekistan gained the status of independence, a new era began in the country's history. The post-totalitarian system that emerged after the dissolution of the former Soviet Union, based on socialist policies, created difficulties for the society to recover. The process of democratization of the society in which legal nihilism was formed was a very complicated issue. The most appropriate way was for the state to play the role of the main reformer in regulating the processes that created this ideological gap. The bodies of the Armed Forces system, which are the basis of the reforms carried out for the development of society, have shown real political will in protecting the state border and territory from internal and external aggression, ensuring the constitutional rights, freedoms and legal interests of citizens, maintaining public order and security. For example, in events that threaten the stability and security of the independence of Uzbekistan, that is, in 1991, in the meeting of religious fanatics under the guise of religion in the building of the administration in Namangan region, in the student riots that took place in Tashkent on January 16-17, 1992, in Tashkent on February 16, 1999, in 2000 in Sariosia and Uzun districts of Surkhandarya region, Bostonliq district of Tashkent region, in the period from March 29 to April 2, 2004 in Tashkent city, In the demonstrations against the constitutional system in the Kybrai district of the

Tashkent region and the Romitan district of the Bukhara region, in the Andijan region on May 12-13, 2005, and in the Republic of Karakalpakstan on July 1, 2022, the officers of the law enforcement agencies faithfully performed their military and official duties. and in the demonstrations against the constitutional system in the Romitan districts of the Bukhara region, in the Andijan region on May 12-13, 2005, and in the Republic of Karakalpakstan on July 1, 2022, the law enforcement officers diligently performed the combat and official duties assigned to them [1]. It can be seen from this that the issue of public safety is considered an important issue at the state level and is of great importance in the development of Uzbekistan's statehood.

DISCUSSION

As we all know, countries on Earth are developing rapidly in all aspects. This development covers many areas as well as public safety activities. After all, the issue of public safety is directly related to the development process. No matter which system we choose, the development process is decided only when activities such as peace, tranquility, order, and security are created. In this regard, development can only be achieved when a society develops a culture of law-abiding and public safety.

It was aimed to analyze the content of public security activities with a deductive approach. That is,



before a deeper approach to the concept of public security, we should talk about the current state of public security and why it is necessary for the state in general. So what is public safety? In answering this question, it is most appropriate for us to refer to the most important normative legal document on the activity of ensuring public safety, that is, the Decree "On approval of the concept of public safety of the Republic of Uzbekistan and measures for its implementation" approved by the President of the Republic of Uzbekistan on November 29, 2021 is the way. Public in the Public Safety Concept security is defined as the state of protection of the society against illegal aggressions, social and ethnic conflicts, emergency situations and other threats. The purpose of dwelling on this concept is to have a preliminary understanding in order to analyze why public safety is necessary for the state. The question now to be considered is why public safety is necessary to the state. One of the main social tasks of the state is to define the parameters of daily behavior of its citizens, protect them from external interference and regularly ensure their well-being. [2]. In order to ensure these functions, the state must achieve internal and external security. Only then, a stable state of society, i.e. public safety, will occur. This function of the state is performed by subjects of public security. Yes, the main goal of public security entities in ensuring public security is to ensure the well-being of citizens, organizations, and the public, and to protect them by preventing potential danger. [3]. If the state can provide this activity, citizens' confidence in the state will increase. How is this activity implemented in the Republic of Uzbekistan? In recent years, many important normative legal documents are being developed in the Republic of Uzbekistan on the reform of public security activities. An example of these is the Decree of the President of the Republic of Uzbekistan dated March 26, 2021 "On measures to raise the quality of the activities of internal affairs bodies to a new level in the field of ensuring public safety and combating crime" No. PF-6196 of the President of the Republic of Uzbekistan dated April 2, 2021 Resolution No. PQ-5050 dated "On additional organizational measures to further improve the activities of internal affairs bodies in the field of ensuring public safety and fighting crime", the Decree of the President of the Republic of Uzbekistan dated November 29, 2021 No. PF-27 "On approval of the concept of public safety of the Republic of Uzbekistan and measures for its implementation" can be cited. regulation is to determine the measures to raise and improve the quality of subjects of public security, the activities of public security subjects, in particular, the activities of internal affairs bodies to a new level.

If we pay attention to the internal structure of the "Concept of Public Safety", we can see that special attention is paid to national interests and directions of state policy in the field of public safety. So, what are the national interests in the field of public safety:

- ensuring socio-political stability in society;
- establishment and strengthening of the legal society in the country on the basis of increasing the legal consciousness and political-legal culture of the population, political and social activity, civil responsibility;

- building a legal democratic state and a strong civil society, strengthening the system of state and community management, expanding public participation in the management of state and community affairs;

- to increase the active and constructive role of self-management bodies, non-governmental non-commercial organizations, mass media in the socio-political life of the country, and the effectiveness of mutual cooperation between the society and the state;

- comprehensive strengthening of inter-ethnic and inter-religious relations, culture of religious tolerance, friendship, mutual cooperation and humanism in the society;

- strengthening the community's identity (language, culture, social structure, national identity and religion), that is, the ability and potential of self-preservation in the face of constant changes in the world and real and potential threats related to them.

If we pay attention to the content, due to the development of the process of internal and external migration in the current globalization, many diasporas (Greek "diaspora" - "dispersion" means ethnic groups living outside their homeland) are emerging in societies that are considered a component of all countries. This reflects diversity in society and requires that society's life be regulated not by social customs, but by law. Ensuring the safety of a community of people with different lifestyles is a very difficult and urgent process. That is, we can see that the major processes taking place in modern times were also taken into account when drafting the law on public safety in Uzbekistan.

The main directions of the state policy in the field of public safety are as follows:

- development and implementation of comprehensive measures to eliminate threats to public safety, including adoption of comprehensive targeted programs and ensuring their implementation;

- ensuring protection of the society from illegal aggressions, including early prevention of such aggressions, identification and elimination of their main factors;



prevention of social and ethnic conflicts; ҳар қандай кўринишдаги террористик ва экстремистик фаолиятни аниқлаш ва унга чек қўйиш, коррупция, гиёҳванд ва психотроп моддалар, қурол, ўқ-дори, портловчи моддалар, ноқонуний миграция ва одам савдоси ҳамда инсон ҳуқуқ ва эркинликларига қарши қаратилган жиноят ва ҳуқуқбузарликларга қарши курашиш;

ensuring continuous and safe operation of social infrastructure, including tourism facilities;

prevention of damage and death caused by traffic accidents by improving transport infrastructure, safety standards of vehicles and traffic rules;

socialization of persons prone to committing crimes, placed under administrative and probation control and lost under the influence of foreign ideas, including training them in professions and by widely involving them in entrepreneurship, to prevent re-offending by this category of citizens;

formation and continuous improvement of the skills of the population in protecting the population and territories from natural and man-made emergency situations, civil protection, fire safety;

education of minors and young people in the spirit of love for the Motherland, respect for national and universal values, prevention of offenses among them by carrying out activities aimed at protecting them from terrorism, extremism, violence and cruelty;

wide implementation of modern information and communication technologies and systems in the field of maintaining public order, ensuring citizen safety and fighting crime;

to ensure the constant readiness of the forces and means of the authorized state bodies involved in public security, to increase their speed, to strengthen their material and technical support, and also to increase the level of legal and social protection of their personnel [4].

The main directions of the state policy in the field of ensuring public security are so important that the state can fulfill its functional task by ensuring the normal state of society only when it fulfills the tasks defined in these directions

ANALYSIS AND RESULTS

So, the public safety was discussed above. Now, it is appropriate to compare national and foreign experiences regarding the concept of public safety. If we turn to the history of the National Database of Legislative Information of the Republic of Uzbekistan, we can witness that the first normative legal document related to public safety activities was adopted in the legislative system of the Republic of Uzbekistan in 2017.

[5]. A question may arise here, that is, until 2017, public safety was not paid attention to in the Republic of Uzbekistan? In the period until 2017, attention was paid to the issue of public safety. Only this term is reflected in the terms of maintaining public order and ensuring the safety of citizens. Due to the active participation of citizens in the social and political life of the state during the current President of the Republic of Uzbekistan, Sh.M. Mirziyoyev, the organization of public events has significantly increased compared to the previous period, and this event has caused a fundamental reform of the public security sector. If we analyze the current situation of the concept of public security, public in the Legal Encyclopedia of Uzbekistan

security is defined as the concept of protection of the individual, society and the state against crime, other illegal actions, consequences of emergency situations, social conflicts, natural disasters, epidemics, epizootics, major disasters, accidents and fires. [6]. This concept is not only close to the concept presented in the "Concept of Public Safety", but also serves to enrich it in terms of content. In order to express our opinion more clearly, we need to redefine the concepts of public safety and public safety provision in the "Concept of Public Safety". That is, it is recognized that public security is a state of protection of society from illegal aggressions, social and ethnic conflicts, emergency situations and other threats, which serves the sustainable development of society and ensures the realization of human rights, freedoms and legitimate interests. Ensuring public safety is expressed as a comprehensive system that includes political, socio-economic, legal and other complex organizational measures, which are determined by the state to protect society from threats and are constantly being improved. True, the concept is legally regulated. However, while reading the national literature, we can find that the concept of public safety is not defined in terms of content and scope in many sources. For example, in the article entitled "Concept, definition and characteristics of public security" by Lt. Col. A.F. Joldasov, student of the master's degree at the University of Public Security of the Republic of Uzbekistan, we can find a line with this meaning. [7]. Why is the issue of providing a single definition of the concept of public safety causing various difficulties? The reason is that if we refer to the Uzbek etymology, the word "security" expresses the meaning of both state and action. This approach is the root of the problem. Should the concept of "public safety" mean a state or an action? the question remains open. In the "Concept of Public Safety", the word status acts as the culminating word in the concept of public safety. As mentioned above, the culminating word in the concept



of "public safety" is system. That is, in the "Public Safety Concept" the main emphasis is placed on the situation and the system. However, if the system does not act, the issue of reaching the state is unlikely. It can be seen from this that there is a lack of etymological legal concept, which represents the movement that connects the system and the situation, in the activity of public security. In our opinion, the legal filling of this etymological gap creates a basis for a clearer understanding of the concept of "public safety".

6. Legal encyclopedia of Uzbekistan, p. 167, - T., 2009;
7. A.F. Joldasov's article entitled "Concept, definition and characteristics of public security";
8. <https://www.kingsandbarnhams.co.uk/difference-between-safety-and-security/>.

CONCLUSION

In conclusion, we can say that when the experience of Western countries was studied, it was found that there are concepts such as "public safety" and "public security" in the field of public safety. Both of these concepts mean "public safety". Only the concept of "public safety" means the state of protection from dangers and threats, while the concept of "public security" is actions taken to eliminate dangers and threats. [8]. In our opinion, it is appropriate to implement this system of concepts into national legislation. To be more precise, the concept of "public safety" should be divided into the meaning of state and action. Our proposal is to leave the perception of the concept of "public security" in the sense of a situation and enrich the meaning of action with a new concept similar to the concept of "public security", that is, the concept of "public protection". It should be understood that public protection is an effort carried out by entities that provide and participate in public security to eliminate the obstacles to public security. Then, we hope that the "system" - "movement" - "state" algorithm will be created in public security activities, and most importantly, the ambiguity of the concept of "public security" will be eliminated.

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4. Decree No. PF-27 of the President of the Republic of Uzbekistan dated November 29, 2021 "On approval of the concept of public safety of the Republic of Uzbekistan and measures for its implementation";
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